

## Message Text

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ORIGIN TRSE-00

INFO OCT-01 EUR-10 EA-07 IO-03 ISO-00 EB-03 SP-02 AID-05

NSC-07 RSC-01 CIEP-01 SS-14 STR-01 OMB-01 CEA-01

COME-00 L-02 H-01 CIAE-00 FRB-01 INR-10 NSAE-00

XMB-01 OPIC-02 LAB-01 SIL-01 PA-01 PRS-01 USIE-00

SSO-00 NSCE-00 INRE-00 /078 R

DRAFTED BY TREASURY:JBUSHNELL:AC

APPROVED BY EA:LEEDMOND

EA:RMILLER

EB:RBENEDICK

EUR:WSTABLER

----- 076537

O 101825Z OCT 74

FM SECSTATE WASHDC

TO AMEMBASSY CANBERRA IMMEDIATE

AMEMBASSY BRUSSELS IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY COPENHAGEN IMMEDIATE

AMEMBASSY HELSINKI IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY BONN IMMEDIATE

AMEMBASSY ROME IMMEDIATE

AMEMBASSY TOKYO IMMEDIATE

AMEMBASSY THE HAGUE IMMEDIATE

AMEMBASSY WELLINGTON IMMEDIATE

AMEMBASSY OSLO IMMEDIATE

AMEMBASSY STOCKHOLM IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY BERN IMMEDIATE

AMEMBASSY SAIGON IMMEDIATE

AMEMBASSY VIENTIANE IMMEDIATE

AMEMBASSY MANILA IMMEDIATE

AMEMBASSY PHNOM PENH IMMEDIATE

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USMISSION OECD PARIS IMMEDIATE

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E.O. 11652: GDS  
TAGS: EFIN, VN, LA  
SUBJECT: GUIDANCE FOR FURTHER DISCUSSIONS ON INDOCHINA AID  
DONORS MEETINGS

MANILA FOR ADB - BEACH

REFERENCE: STATE 192069

1. OUR KEY OBJECTIVE IS FOR OCTOBER 17 DONOR MEETING IN PARIS TO AUTHORIZE SEPARATE FOLLOW-UP MEETINGS ON RECONSTRUCTION AND DEVELOPMENT IN SVN AND LAOS. WE DO NOT ATTACH GREAT IMPORTANCE TO WHAT THESE MEETINGS ARE CALLED E.G. SUBGROUPS, INFORMAL SESSIONS, - PROVIDED THEY HAVE ENOUGH STATURE TO SATISFY JAPANESE. THESE MEETINGS SHOULD PERMIT RECIPIENT GOVERNMENTS PRESENT THEIR PLANS, SHOULD BE OPEN TO ALL POTENTIAL DONORS WISHING ATTEND, AND AT LEAST IN CASE SVN SHOULD BE HELD BEFORE END JANUARY. WE DO NOT WANT END UP WITH FOLLOW-UP GROUP FOR LAOS ONLY.

2. IT IS CLEAR FROM CONSULTATIONS IN CAPITALS AND IN WASHINGTON THAT ONLY U.S. AND JAPANESE ARE ENTHUSIASTIC ABOUT FOLLOW-UP MEETING ON SVN AND THAT SWedes AND PERHAPS OTHERS WILL STRONGLY OPPOSE ANY FORMAL CONSULTATIVE SUBGROUP FOR THAT COUNTRY. WE ARE PREPARED MODERATE OUR POSITION TO ACCOMMODATE OTHERS BUT WE WISH TO IMPRESS ON THEM SERIOUSNESS WITH WHICHWE REGARD THIS ISSUE AND URGE THEM COOPERATE IN BRINGING ABOUT COMPROMISE. TO MEET

OBJECTIONS SCANS, CANADIANS AND OTHERS WE ARE PREPARED LEAVE STATUS FOLLOWING MEETINGS INFORMAL. TO MEET REQUIREMENTS FRENCH AND OTHERS WE ARE PREPARED HAVE MEETING AGREE OFFER SIMILAR INFORMAL FOLLOW-UP CONSULTATIONS ON NVN PROBABLY THROUGH UNICEF ALTHOUGH WE SHALL MAKE CLEAR THAT WE OURSELVES WOULD NOT AT THIS TIME ATTEND SUCH SESSION, I.E., WE WOULD NOT STAND IN WAY OF MEETING ON NVN AND HOPE OTHERS WOULD NOT STAND IN WAY MEETING ON SVN. WE COULD NOT  
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AGREE TO MEETING ON NVN IF THERE IS NO AGREEMENT ON MEETING ON SVN. NEEDLESS TO SAY, WE WOULD ACTIVELY OPPOSE ANY MOVE FOR A MEETING ON THE PRG, AND WE DO NOT EXPECT ANY SIGNIFICANT SUPPORT FOR SUCH A MEETING.

3. POSTS SHOULD FOLLOW-UP EARLIER APPROACHES AND DISCUSSION IN WASHINGTON ALONG INDIVIDUAL LINES AS FOLLOWS.

4. FOR TOKYO. WE HOPE MORE INFORMAL STATUS FOLLOW-UP  
SVN MEETING WILL MEET NEEDS JAPANESE AND PERMIT INCREASE  
THEIR ASSISTANCE. WE WOULD BE PREPARED MODIFY AND NUANCE  
STATUS THESE FOLLOW-UP MEETINGS ACCORDING WISHES JAPANESE.  
WOULD APPRECIATE JAPANESE VIEWS URGENTLY, REPEAT TO OTHER  
ADDRESSEES. WOULD APPRECIATE REAFFIRMATION TANIDA'S  
COMMENT TO EDMOND THAT JAPANESE WOULD SUPPORT U.S. CALL FOR  
FORMAL SUBGROUPS IF THIS NECESSARY TO LAY BASIS FOR ABOVE  
COMPROMISE. HOPE JAPANESE WILL CONTACT USDEL ON WEDNESDAY  
IN PARIS THROUGH MOSSLER OF U.S. MISSION TO DAC TO  
COORDINATE TACTICS FOR THURSDAY MEETING.

5. FOR PARIS. WE HAVE PROBLEMS WITH AUTHORIZING ASIAN  
DEVELOPMENT BANK, PROPOSED BY FRANCE, EXPLORE FOLLOW-UP  
MEETING WITH NVN BECAUSE OF POSSIBLE CONGRESSIONAL REACTION  
WHICH WOULD ENDANGER U.S. CONTRIBUTION TO ADB. WE WOULD  
PREFER HAVE UNICEF TAKE THIS ROLE. IN THIS CONNECTION YOU  
MAY NOTE THAT IN OCTOBER 73 MEETING OF INDOCHINA DONOR  
GROUP UNICEF PLAYED SUBSTANTIAL ROLE DESCRIBING ITS  
EXISTING PROGRAMS IN BOTH NORTH AND SOUTH VIETNAM. UNICEF  
WOULD ESSENTIALLY BE MESSENGER WITH CHAIRMANSHIP OF ANY  
FUTURE NVN MEETING OPEN. NEED FRENCH VIEWS ON ACCEPTABIL-  
ITY ASSIGNING THIS TASK TO UNICEF. ALSO WE WOULD WANT  
FRENCH TO TAKE LEAD WITH IBRD AND UNICEF TO ARRANGE THIS  
MANDATE. ON UNDERSTANDING WE WILL NOT BLOCK SUCH  
INITIATIVE ON NVN -ALTHOUGH WE WOULD STATE WE WOULD NOT  
ATTEND MEETING AT THIS TIME - WE WOULD WELCOME FRENCH  
AGREEMENT TO SUPPORT OR EVEN TO PROPOSE COMPROMISE PACKAGE  
INVOLVING LESS FORMAL ARRANGEMENTS OUTLINED ABOVE.

6. FOR BONN. AS FRG ROLE KEY TO WORKING OUT COMPROMISE  
SOLUTION ABOVE, YOU SHOULD EXPLAIN ABOVE POSITION TO FRG  
INDICATING OUR HOPE THERE WILL BE SUFFICIENT CONSENSUS ON  
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FRG HELP WITH SCANDINAVIANS. WE BELIEVE IT WOULD  
BE APPROPRIATE FOR FRG TO TAKE LEAD IN PROPOSING COMPROMISE,  
EITHER AFTER U.S. AND OTHERS HAD ARGUED FOR FORMAL SUB-  
GROUPS OR AS APPROPRIATE IF MEETING PROCEEDS BY PRIOR  
ARRANGEMENT.

7. OTTAWA. YOU SHOULD EXPLAIN MODIFICATIONS IN U.S.  
POSITION FULLY TO GOC INDICATING OUR HOPE CANADIANS COULD  
SUPPORT THIS COMPROMISE AND ATTEND SUBSEQUENT MEETINGS.  
IF CANADIANS CONTINUE TO RESIST, YOU SHOULD MAKE CLEAR THAT  
WE WOULD CONSIDER CANADIAN SUPPORT FOR LAOS GROUP ONLY,  
OR EFFORTS BY CANADIANS TO BLOCK EVEN INFORMAL MEETING ON  
SVN WHICH THEY WOULD NOT HAVE TO ATTEND, AS CREATING  
SUBSTANTIAL ISSUE WITH U.S.

8. FOR CANBERRA. WOULD APPEAR THAT OPENING TO NVN WOULD PERMIT AUSTRALIANS BE MUCH MORE POSITIVE THAN THEY HAVE PREVIOUSLY INDICATED. WE HOPE AUSTRALIANS COULD SUPPORT ABOVE COMPROMISE. CERTAINLY MINIMUM POSITION WOULD BE TO REMAIN SILENT AND NOT OBJECT TO FOLLOW-UP MEETING FOR SOUTH VIETNAM.

9. FOR WELLINGTON. WOULD BE MOST USEFUL IF GNZ COULD BE CONVINCED SUPPORT COMPROMISE AND AGREE ATTEND BOTH FOLLOW-UP MEETINGS.

10. FOR STOCKHOLM, HELSINKI, OSLO, COPENHAGEN. AT THIS POINT WE PREFER THAT YOU NOT REVEAL DETAILS OF SUGGESTED COMPROMISE. YOU SHOULD, HOWEVER, EMPHASIZE THAT U.S. PREPARED GO QUITE FAR TO AVOID CONFRONTATION BUT THAT WE ATTACH HIGH PRIORITY TO FOLLOW-UP MEETING FOR SVN AS WELL AS LAOS. ALSO NOTE OUR LACK OF OPPOSITION TO SIMILAR MEETING ON NVN. IF YOUR ASSESSMENT IS THAT GOVERNMENT TO WHICH YOU ACCREDITED WOULD OPPOSE EVEN COMPROMISE OUTCOME YOU SHOULD MAKE MAXIMUM EFFORT TO DISCOURAGE ATTENDANCE AT MEETING IN ORDER TO AVOID POTENTIALLY DAMAGING CONFRONTATION WITH US OVER QUESTION WHICH WOULD NOT APPEAR TO BE OF MAJOR INTEREST TO THEM.

11. FOR LONDON. WE EXPECT HMG TO SUPPORT COMPROMISE ACTIVELY IF FRG AND FRANCE ON BOARD. EXPLAIN COMPROMISE  
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SCENARIO IN FULL.

12. FOR BRUSSELS, HAGUE, ROME, BERN. IF YOUR GOVERNMENT PLANNING TO ATTEND, EXPLAIN COMPROMISE SCENARIO AND SEEK ACTIVE SUPPORT. IF GOVERNMENT OPPOSES COMPROMISE, URGE THEM NOT ATTEND.

13. CHARLES COOPER, ASSISTANT SECRETARY OF TREASURY WHO WILL BE LEADING USDEL AT OCTOBER 17 MEETING WISHES CONSULT WITH KEY OFFICIALS ON THIS ISSUE IN PARIS, BONN AND LONDON. YOU SHOULD NOT DELAY APPROACHING GOVERNMENTS BUT SHOULD ARRANGE SUBSEQUENT MEETINGS TO FIT COOPER'S SCHEDULE. HIS SCHEDULE IS ARRIVAL PARIS OCTOBER 15 TWA 800 AT 7:30 A.M.; DEPART PARIS AF 752 AT 1330; ARRIVE COLOGNE 1435; DEPART DUSSELDORF BE 635 AT 1740; ARRIVE LONDON 2055; DEPART LONDON EVENING OCT 16. DEPUTY US DEL EDMOND ALSO ARRIVING PARIS ON SAME FLIGHT AS COOPER. IN PARIS, COOPER AND EDMOND WOULD EXPECT TO SEE DE LA ROSIERE AS WELL AS OTHER OFFICIALS. IN LONDON COOPER'S SCHEDULE MUST BE COORDINATED WITH MEETINGS ON DIFFERENT SUBJECT BEING ARRANGED BY

ENDERS WHICH COOPER WILL ALSO ATTEND.

14. FOR OTHER EUROPEAN POSTS AND OTTAWA. WE ARE PREPARED TO HAVE OTHER MEMBERS USDEL CONSULT IN CAPITALS BEFORE DELEGATIONS LEAVE OR ARRANGE MEETINGS DAY OR EVENING BEFORE IN PARIS. OFFER OF SUCH CONSULTATIONS SHOULD BE MADE IN WAY EMPHASIZING IMPORTANCE US ATTACHES TO SATISFACTORY OUTCOME THIS MEETING BUT NOT REQUIRING UNNECESSARY TRAVEL. EDMOND, WHO CAN BE CONTACTED THROUGH MOSSLER, US REP TO DAC WOULD WELCOME OPPORTUNITY TO DISCUSS ISSUES WITH JAPANESE, AUSTRALIAN AND NEW ZEALAND REPS. INGERSOLL

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## Message Attributes

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